

## Adult Care and Health Portfolio Provisional Outturn Summary

2020/21 Actuals £'000	Division Service Areas	2021/22 Original Budget £'000	2021/22 Latest Approved £'000	2021/22 Provisional Outturn £'000	Variation £'000	Notes	Variation Last Reported £'000	Full Year Effect £'000
	<b>PEOPLE DEPARTMENT</b>							
	<b>Adult Social Care</b>							
20,905	Assessment and Care Management	23,789	23,200	25,374	2,174	1	1,349	3,433
83	Direct Services	94	119	117	Cr 2	2	0	0
1,505	Quality Assurance & Safeguarding	1,606	1,677	1,779	102	3	166	0
37,198	Learning Disabilities	38,666	38,713	39,170	457	4	530	2,821
7,734	Mental Health	8,019	8,217	8,380	163	5	107	312
775	Placements and Brokerage	828	885	885	0		0	0
Cr 180	Better Care Funding - Protection of Social Care	0	0	Cr 312	Cr 312		Cr 266	0
Cr 535	CCG Support for Social Care	0	0	Cr 920	Cr 920	6	Cr 920	0
0	COVID grant to support impact of COVID on services	0	0	Cr 1,650	Cr 1,650	7	Cr 1,000	0
<b>67,485</b>		<b>73,002</b>	<b>72,811</b>	<b>72,823</b>	<b>12</b>		<b>Cr 34</b>	<b>6,566</b>
	<b>Integrated Commissioning Service</b>							
1,244	Integrated Commissioning Service	1,379	1,299	1,222	Cr 77	8	Cr 79	0
1,096	Information & Early Intervention	1,160	1,160	1,101	Cr 59	9	Cr 51	0
Cr 1,096	- Net Expenditure	Cr 1,160	Cr 1,160	Cr 1,101	59		51	0
	- Recharge to Better Care Fund (Prot of Soc Care)							
	Better Care Fund							
22,835	- Expenditure	23,605	24,258	24,175	Cr 83	10	0	0
Cr 22,859	- Income	Cr 23,631	Cr 24,284	Cr 24,201	83		0	0
	Improved Better Care Fund							
10,269	- Expenditure	7,503	10,050	10,050	0	11	0	0
Cr 10,269	- Income	Cr 7,503	Cr 10,050	Cr 10,050	0		0	0
<b>1,220</b>		<b>1,353</b>	<b>1,273</b>	<b>1,196</b>	<b>Cr 77</b>		<b>Cr 79</b>	<b>0</b>
	<b>Public Health</b>							
14,835	Public Health	14,971	15,197	15,197	0		0	0
Cr 14,971	Public Health - Grant Income	Cr 15,112	Cr 15,325	Cr 15,325	0		0	0
<b>Cr 136</b>		<b>Cr 141</b>	<b>Cr 128</b>	<b>Cr 128</b>	<b>0</b>		<b>0</b>	<b>0</b>
<b>68,569</b>	<b>TOTAL CONTROLLABLE ADULT CARE &amp; HEALTH</b>	<b>74,214</b>	<b>73,956</b>	<b>73,891</b>	<b>Cr 65</b>		<b>Cr 113</b>	<b>6,566</b>
3,400	<b>TOTAL NON CONTROLLABLE</b>	439	2,602	2,602	0		20	0
5,150	<b>TOTAL EXCLUDED RECHARGES</b>	4,991	5,249	5,249	0		0	0
<b>77,119</b>	<b>TOTAL ADULT CARE &amp; HEALTH PORTFOLIO</b>	<b>79,644</b>	<b>81,807</b>	<b>81,742</b>	<b>Cr 65</b>		<b>Cr 93</b>	<b>6,566</b>

**REASONS FOR VARIATIONS****1. Assessment and Care Management - Dr £2,174k**

The overspend in Assessment and Care Management can be analysed as follows:

	<u>Current</u> <u>Variation</u> £'000
<u>Physical Support / Sensory Support / Memory &amp; Cognition</u>	
<b>Services for 65 +</b>	
- Placements	3,099
- Domiciliary Care / Direct Payments	50
- Transformation savings	52
- Change in Credit Loss Allowance	351
	<u>3,552</u>
<b>Services for 18-64</b>	
- Placements	438
- Domiciliary Care / Direct Payments	85
	<u>523</u>
<b>Other</b>	
- Staffing	Cr 25
- Extra Care Housing	Cr 171
- Day Care	Cr 201
- Transport	Cr 258
- Community DoLS	Cr 608
- D2A	Cr 623
- Other	Cr 15
	<u>Cr 1,901</u>
	<u>2,174</u>

**Services for 65+ - Dr £3,552k**

Numbers in residential and nursing care ended the year above the budget provision, with a final overspend of £3,099k for the year. Some of this overspend related to additional costs resulting from the pandemic, and has been offset by grant funding shown elsewhere in Appendix 1A. Respite care underspent by £51k due to services being restricted as a result of the pandemic.

The overall position on the domiciliary care and direct payments budgets is a final overspend of £102k. The previous reported figure was a £140k overspend, so this is a minor reduction of Dr £38k. Domiciliary care underspent by Cr £163k. Numbers receiving domiciliary care had been dropping during the pandemic to its lowest point in May 2021, however since then numbers have been increasing as services returned to normal. The overspend on direct payments increased from £147k to £265k.

The Credit Loss Allowance (bad debt) provision has been recalculated based on outstanding debts as the end of March 2022. Taking into account the age of debts and the stage of collection (e.g. write off, court action etc), a further increase in the provision from that reported last time of £197k is required to maintain an appropriate level. This brings the total increase funded from this years budgets to £351k.

**Services for 18-64+ - Dr £523k**

Placements for 18-64 age group overspent by £445k this year, an increase of £360k since last time. Numbers are currently 1 above budget which is no change from the last reported position. Due to the higher average cost of these placements for this age group, this has resulted in a higher overspend despite the number being one over budget. There is a £7k underspend in respite care due to services being restricted due to the pandemic.

The overall position on the domiciliary care and direct payments budgets is a final overspend of £85k, a reduction of £64k from last time. Domiciliary care overspent by £187k and direct payments underspent by £102k.

**Staffing - Cr £25k**

Staffing in Assessment & Care Management underspent by £25k during the year. There were overspends of £171k relating to the use of agency staff and where the turnover vacancy factor had not been achieved, offset by £196k underspend on the Recruitment & Retention budget.

**Extra Care Housing - Cr £171k**

The hours being delivered in the Extra Care Housing units have continued to remain at the minimum level all year, resulting in a final underspend of £171k. There is an officer led project underway to ensure best use is made of the available Extra Care Housing capacity.

**Day Care Services - Cr £201k**

Day care services at centres started to restart albeit slowly during the year, however the assumption of an increased uptake in the service for the remainder of the year did not fully materialise, therefore the projected underspend has increased from £279k to £333k for the year. Conversely there has been an increase in the take up of the Respite at Home service during this period, which has offset some of the underspend from the day centres, and overall the day care budget underspent by a net £201k.

**Transport - Cr £258k**

The reduced use of Day Care services has impacted on the service provided by external transport providers as most trips relate to attendance at day centres, and the final underspend for the year has increased from £235k reported last time to £258k.

Other - Cr £15k

Other minor variations within Assessment & Care Management include an overspend of £21k on the No Recourse to Public Funds budget and underspends on Assistive Technology and equipment for the visually and hearing impaired of £36k.

Community Deprivation of Liberty Service (CDoLS) - Cr £608k

There was no spend on the Community DoLS budget during the year leading to a £608k underspend.

Discharge to Assess (D2A) - Cr £623k

Due to Covid-19, discharges from hospital continued to follow a revised pathway in unison with health, funded by government grants. As mentioned in the last report, funding from the CCG continued until the end of the financial year, therefore there was only a small amount of expenditure on this budget.

**2. Direct Services - Cr £2k**Reablement & CARTs (Dr £180k/Cr £200k)

The Reablement service which aims to rehabilitate service users to enable them to remain independent is currently undergoing a review since management of the service returned to the Borough from the CCG earlier this year. As a result, there was an underspend, due mainly to support worker vacancies of £180k. As the service is funded from the Better Care Fund (BCF) Protection of Social Care budget, this underspend is reported elsewhere on the Adult Care and Health Portfolio Budget. There was also a small underspend of £20k in the management of the service (not BCF funded) due to a vacancy for part of the year.

Carelink - Dr £18k

The Carelink service overspent by £18k for the year. Staffing costs and other running expenses of the service underspent by a net £42k, however income from private clients was underbudget by £60k. This is likely to be due to more companies in the market offering a cheaper (although not necessary equivalent) service to the Council offer.

**3. Quality Assurance & Safeguarding - Dr £102k**

This service is responsible for contracts compliance and monitoring for adult social care contracts, adult safeguarding, as well as overseeing the Bromley Safeguarding Adults Board. It is also responsible for the Deprivation of Liberty Safeguards role. A final overspend of £135k is now reported in this latter area as assessments are now having to be carried out face to face, whereas during the height of the pandemic they were able to be undertaken virtually at a lower cost. This is a reduction of £43k from the last reported position. In addition, there have been additional costs to produce additional data for cases migrated into Liquid Logic from CareFirst to enable these assessments to be progressed. There were minor underspends of £14k on staffing and £19k on other running costs at outturn.

**4. Learning Disabilities (LD) - Dr £457k**

The 2021/22 LD budget included funding for anticipated 2021/22 demand-related pressures and the full year effect (FYE) of the 2020/21 overspend but also reductions relating to planned savings.

The final outturn position is an overspend of £457k, mainly due to the net impact of pressures arising from new and increased care packages and non-achievement of savings. Growth funded in the budget for the impact of the 2020/21 overspend slightly exceeded the actual full year effect of the 2020/21 outturn so this is not a factor.

COVID continued to have an impact on uptake of services in 2021/22. Reduced expenditure was seen in relation to the temporary cessation of day services, transport, some clients returning home from their placements, a reduction in domiciliary care services, increased levels of surplus direct payment funds returned and a higher than usual number of deaths.

Recent months have seen spend on domiciliary care services increase to pre-COVID levels and uptake of day services also appears to have increased. The exception to this is re-commissioned day services for service users with non-complex needs who formerly attended Astley Day Centre - take up of these new services continues to be phased in. The level of returned surplus direct payment funds has been higher than usual during 2021/22, with a total of £529k.

The cost of additional care packages put in place whilst other services were closed due to the COVID pandemic is included within the reported position for LD but this is offset by the aforementioned COVID-related reductions in spend. These additional services are currently being reviewed with a view to mainstreaming the care package if there is an ongoing need or tailing off the package if higher levels of support are no longer required.

The 2021/22 LD budget included a total of £1.2m savings in relation to: increasing the uptake of Shared Lives services; voluntary and community sector support to promote independence; strengths based provision from out of borough providers and action to mitigate growth pressures. As previously reported, there has been a significant under achievement of these planned savings, in particular relating to Shared Lives, and this is one of the main factors in the overall overspend in Learning Disabilities budgets.

Two posts (Care Manager and Project Manager) were agreed for a period of one year to work on transformation of services and delivering the savings associated with increased uptake of the Shared Lives service. There have been extenuating circumstances in the service and these posts were not been filled in the year. So that there is capacity to move this transformation project forward and deliver the savings in future years, approval is being sought to carry forward the funding for these posts to 2022/23 (£100k).

The reductions in spend discussed above (COVID-related; phasing in of recommissioned day services; associated impact on transport) have all contributed to reducing the in-year overall pressure on LD budgets from new and increased packages, without which the projected overspend would be higher. Many of the reductions are anticipated to be non-recurrent and this is a contributory factor to the projected overspend in a full year being significantly higher: £2,821k. The other major factor is that demand pressures have only a part year effect in 2021/22.

**5. Mental Health (MH) - Dr £163k**

Similar to Learning Disabilities above, the 2021/22 Mental Health budget included funding for the full year effect of the 2020/21 overspend. The amount was based on the September 2020 budget monitoring forecast (£832k) but the full year effect of the outturn at the end of the year had reduced to £436k. The effect of this in isolation equates to a starting point for the year of a £396k underspend.

The final overspend for the year was £163k, compared to the previous projected overspend of £107k. Changes in placements for the 65+ age group have increased costs by £82k (changing the previously projected underspend of £51k to an overspend of £31k) whilst changes in Adults aged 18-64 have reduced costs by £53k, reducing the overspend to £173k.

There were final underspends in both the staffing recruitment and retention budget of £39k and transport of £14k, with other minor variations totalling £12k overspend. There has been some success in the achievement of savings within the budget, with £75k of the £150k achieved during the year.

**6. CCG Support for Social Care - Cr £920k**

In November 2021, South East London CCG confirmed they had allocated one-off financial support to the six local authorities to help maintain a robust social care offer over the remainder of the financial year, with £1,430k allocated to Bromley. £920k of this funding has been being used to help offset some of the additional care packages and other pressures during the pandemic which are detailed in the notes above.

**7. COVID Grants - Cr £1,650k**

£1,500k of COVID grant funding from the un-ringfenced Contain Outbreak Management Fund has been legitimately allocated to offset much of the pressures above. Details of the use of COVID grant funding was included in the Council-wide budget monitoring report to Executive in November 2021. In addition £150k of Adult Social Care Omicron Support Fund has also been utilised.

**8. Integrated Commissioning Service - Cr £77k**

Underspends totalling £52k have arisen on staffing budgets - this is partly a result of COVID Grant funding contributing to the cost of existing staff who were diverted to work on the pandemic response in the early part of the year. There was a further £19k underspend on contracts, including an underspend on the variable element of the direct payments contract as a result of lower volumes than budgeted, and £6k on other miscellaneous budgets.

**9. Information & Early Intervention - Cr £59k & Dr £59k (net nil)**

The underspend of £59k on the Information and Early Intervention (I&E) Service is a result of a combination of inflationary efficiencies on contracts (Cr £58k) and an underspend on the Innovation Fund (Cr £29k - LBB share). These are partly offset by an overspend of £28k on advocacy services which arose from volume pressures.

The whole I&E net budget is funded from the element of the Better Care Fund set aside to protect social care services. This £59k underspend has therefore been used to offset other budget pressures within social care in line with the intentions of the funding.

**10. Better Care Fund (BCF) - Nil variation**

Other than variations on the protection of social care element, any underspends on Better Care Fund budgets will be carried forward for spending in future years under the pooled budget arrangement with South East London Clinical Commissioning Group (CCG).

**11. Improved Better Care Fund (IBCF) - Nil Variation**

The total amount of funding available in 2021/22 is:

	£'000
2021/22 IBCF allocation - recurrent	4,636
2021/22 IBCF allocation - non-recurrent (extended for 5th year)	1,677
2021/22 Winter Pressures Grant	1,190
Carry forward from previous years	2,547
	10,050

The non-recurrent IBCF funding of £1,677k has been extended for a fifth year and, for the second year running, this will fund a contribution to a 'whole system' reserve that can be called upon in relation to any crisis in the joint health and social care systems.

Some of the remaining funding earmarked for spending in 2020/21 was not spent and, in line with the original IBCF report to the Executive in October 2017, underspends can be carried forward to support expenditure in future years. Carry forward approval is sought for £2,597k, of which £1,400k has been allocated to mitigate growth pressures in the 2022/23 budget.

**Waiver of Financial Regulations**

The Council's Contract Procedure Rules state that where the value of a contract exceeds £50k and is to be exempt from the normal requirement to obtain competitive quotations the Chief Officer has to obtain the agreement of the Director of Corporate Services, the Director of Finance and the Director of Commissioning and (where over £100,000) approval of the Portfolio Holder and report use of this exemption to Audit Sub-Committee bi-annually. The Director of Adult Social Care has additional authority in respect of placements.

Since the last report to the Executive, 10 waivers for Adult placements have been agreed for between £50k and £100k and 3 for more than £100k.

**Virements Approved to date under Director's Delegated Powers**

Details of virements actioned by Chief Officers under delegated authority under the Financial Regulations "Scheme of Virement" will be included in financial monitoring reports to the Portfolio Holder. Since the last report to Executive there have been no virements.

**Carry Forwards from 2021/22 to 2022/23****Grants with Explicit Right of Repayment****ADULT CARE AND HEALTH PORTFOLIO**

<b>1</b>	<b>Better Care Fund (BCF)</b>	82,975
	Bromley's Better Care Fund (BCF) allocation for 2020/21 was £24,171k. Some areas within BCF were not fully spent by 31st March 2022. Under the pooled budget arrangement with South East London CCG underspends are carried forward for spending on BCF activities in 2022/23. This funding will be allocated to agreed projects together with new BCF funding for 2022/23.	
	<b>Adult Care and Health Portfolio</b>	82,975
	<b>Total Expenditure to be Carried Forward</b>	<b>82,975</b>
	<b>Total Grant Income</b>	<b>-82,975</b>

**Grants with no Explicit Right of Repayment****ADULT CARE AND HEALTH PORTFOLIO**

<b>2</b>	<b>Improved Better Care Fund (IBCF)</b>	2,597,185
	A total of £10,050k Improved Better Care Funding (IBCF) was available for spending in 2021/22. This included both the Winter Pressures Grant and non-recurrent IBCF allocation, along with an amount brought forward from 2020/21. Some of the funding earmarked for spending in 2021/22 was not spent and, in line with the original IBCF report to the Executive in October 2017, underspends can be carried forward to support expenditure in future years. £1,400k of the proposed carry forward has been used in the 2022/23 budget to part-mitigate adult social care growth pressures.	
<b>3</b>	<b>Public Health Grant</b>	1,964,209
	The cumulative underspend for the ring-fenced Public Health Grant brought forward from 2020/21 was £1,855k. An underspend during the year of £109k has increased this to £1,964k and this amount is requested to be carried forward to fund public health initiatives in future years.	
<b>4</b>	<b>Winter Resilience Funding</b>	400,000
	In November 2021, South East London CCG confirmed they had allocated one-off financial support to the six local authorities to help maintain a robust social care offer over the remainder of the financial year, with £1,430k allocated to Bromley. £920k of this funding is being used to help offset some of the additional care packages and other pressures during the pandemic with the remaining £510k allocated to manage the additional pressures of winter and Covid demands. £400k is requested to be carried forward to 2022/23 as part of post-pandemic recovery arrangements to support the gradual stepping down of the additional care and health schemes and resources in the absence of government covid grants.	
	<b>Adult Care and Health Portfolio</b>	4,961,394
	<b>Total Expenditure to be Carried Forward</b>	<b>4,961,394</b>
	<b>Total Grant Income</b>	<b>-4,961,394</b>

**OTHER CARRY FORWARD REQUESTS****ADULT CARE AND HEALTH PORTFOLIO**

<b>5</b>	<b>Shared Lives Transformation Posts</b>	100,000
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Two posts (Care Manager and Project Manager) were agreed for a period of one year to work on transformation of services and delivering the savings associated with increased uptake of the Shared Lives service. There have been extenuating circumstances in the service and these posts have not been filled in 2021/22. So there is capacity to move this transformation project forward and deliver the savings in future years, approval is being sought to carry forward the funding for these posts to 2022/23.

100,000

**Total Other**

**100,000**

**TOTAL CARRY FORWARD TO 2022/23**

**100,000**

Description	2021/22 Latest Approved Budget £'000	Variation To 2021/22 Budget £'000	Potential Impact in 2022/23
Assessment and Care Management - Care Placements	25,238	3,925	The full year impact of the current overspend is estimated at £3,433k . Of this amount £2,171k relates to residential and nursing home placements for the 65+ age group and £345k for the 18-64 group. The balance of Dr £917k relates to domiciliary care / direct payments, with the 65+ group having an overspend of £609k and the 18-64 group an overspend of £308k
Learning Disabilities	38,612	457	The full year effect (FYE) is estimated as an overspend of £2,821k. This figure is higher than the in-year overspend as demand-related growth pressures, for example transition and increased client needs, have only a part year impact in 2021/22 but a greater financial impact in a full year. In addition, non-recurrent spend reductions in relation to COVID and the phasing in of re-commissioned day services are mitigating the 2021/22 in-year position but not the full year.
Mental Health	8,218	162	The full year overspend of £312k anticipated on Mental Health care packages assumes no growth in costs or packages during the year.

<b>Reconciliation of Latest Approved Budget</b>	<b>£'000</b>
<b>2021/22 Original Budget</b>	<b>79,644</b>
<b>Carry forwards requests</b>	
Better Care Fund	
- expenditure	113
- income	Cr 113
Improved Better Care Fund	
- expenditure	2,547
- income	Cr 2,547
Public Health Grant	
- expenditure	1,855
- income	Cr 1,855
Test and Trace Service Support Grant	
- expenditure	747
- income	Cr 747
Contain Outbreak Management Fund	
- expenditure	3,968
- income	Cr 3,968
Review of s31 Mental Health arrangements	20
Public Health - MOPAC funding	5
<b>Grants included within Central Contingency</b>	
Universal Drug Treatment Grant (PH)	
- expenditure	207
- income	Cr 207
Public Health Grant Increase	
- expenditure	213
- income	Cr 213
Obesity Grant (PH)	
- expenditure	89
- income	Cr 89
Infection Control Fund	
- expenditure	2,756
- income	Cr 2,756
Rapid Testing Fund	
- expenditure	1,939
- income	Cr 1,939
Vaccine Funding	
- expenditure	143
- income	Cr 143
Workforce Recruitment & Retention Fund	
- expenditure	2,294
- income	Cr 2,294
<b>Other:</b>	
2021/22 Repairs & Maintenance Programme	Cr 34
Transport Team transfer to Education	
- expenditure	Cr 75
- recharge	0
Increased Better Care Fund allocation	
- expenditure	540
- income	Cr 540
Contain Outbreak Management Fund	
- expenditure	2,012
- income	Cr 2,012



Omicron Support Fund		
- expenditure		298
- income	Cr	298

Additional legal costs		350
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Return of NLW to Contingency	Cr	567
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**Items Requested this Cycle:**

Additional legal costs - adjustment	Cr	111
Merit awards		120

**Memorandum Items:**

Capital Charges	Cr	201
Insurance		61
Repairs & Maintenance	Cr	39
IAS19 (FRS17)		2,321
Rent income		55
Excluded Recharges		258

**Latest Approved Budget for 2021/22****81,807**